2022-22 (1ST READING): TO AMEND THE PLANNED UNIT DEVELOPMENT KNOWN AS THE 17TH AVENUE NORTH PUD TO MOVE THE PARKING GARAGE AND GUEST CHECK-IN

- 3 TO THE 2ND ROW, INCREASE ALLOWABLE SIGNAGE, DECREASE THE REQUIRED
- 4 SIDEWALK WIDTH, ALLOW UPPER-STORY BALCONIES TO OVERHANG THE SIDEWALK,
- 5 AND ELIMINATE OUTDATED REFERENCES TO PUBLIC IMPROVEMENT COSTS.

<u>Applicant/Purpose:</u> MBSC OZ Holdings, LLC /to amend the 17th Ave., N. PUD to accommodate additional amenity elements and to mitigate Ocean Boulevard congestion.

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Brief:

- The 17th Ave N PUD was created in 2005, and has been amended three times as property owners, developers and plans changed over time.
- The current PUD has strict specifications regarding sign placement; the amendment provides some flexibility while recognizing required CAB approval.
- The existing sidewalk along Ocean Blvd is approximately 5' wide, but actual width varies. The current PUD requires a minimum 12' sidewalk along Ocean Blvd, regardless of the existing width. The proposal is to add a 5' sidewalk easement to the existing sidewalk, which in some locations will result in segments of sidewalk less than 12' in width.
- The applicant requests that, above 24' over grade, balconies and architectural features be allowed to overhang the sidewalk, subject to CAB approval.
- Planning Commission 03/15/22: (recommend approval 9/0) with the following recommendations:
 - o That only architectural feature from the 3rd story up be allowed to overhang the sidewalk, and that those features not be open balconies.
 - o Building setbacks <u>from grade to 36 feet above grade of the Hotel shall be</u> a minimum five (5) <u>feet measured from the property line; from 36 feet above grade and higher of the Hotel, the building setback lines may be reduced to zero, provided that architectural elements extending over the lower 5' setback are fully enclosed with a minimum 50% glass, and further provided that an easement to the City for sidewalks may be granted within such building setback.</u>
 - Exhibit A.2: Expand 10' sidewalk and 4' landscape section in accordance with City standards, including Community Appearance Board, with a minimum 10' pedestrian way on both sides of Ocean Boulevard clear of obstruction.
 - Exhibit A.7: All city property resulting from the alleyway swaps shall be landscaped.

Issues:

- Concern for pedestrian safety from items dropped from balconies that extend over the sidewalk.
- Ocean Boulevard has experienced congestion at some oceanfront resorts with inadequate queuing space, leading to cars blocking traffic at check-in and check-out.
- Having actual dollar amounts within the PUD document is problematic. Public improvement costs
 estimated in the original PUD are outdated, and will continue to change until the improvements
 are actually installed.

<u>Public Notification</u>: Agenda published, Notice placed in newspaper.

Alternatives: Recommend approval, modify, or deny the proposal.

Financial Impact: An increase in property taxes, business licenses, tourism revenues, & building permits.

Manager's Recommendation: I recommend 1st reading.

Attachment(s): Ordinance, Detailed Staff Report

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CITY OF MYRTLE BEACH COUNTY OF HORRY STATE OF SOUTH CAROLINA

PLANNED UNIT TO AMEND THE DEVELOPMENT KNOWN AS THE 17TH AVENUE NORTH PUD TO MOVE THE PARKING GARAGE AND GUEST CHECK-IN TO THE 2ND ROW, INCREASE ALLOWABLE SIGNAGE, DECREASE THE REQUIRED SIDEWALK WIDTH, ALLOW **UPPER-STORY BALCONIES** TO OVERHANG THE SIDEWALK, **AND** ELIMINATE OUTDATED REFERENCES TO PUBLIC IMPROVEMENT COSTS.

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IT IS HEREBY ORDAINED that the Amended and Restated 17th Avenue North Planned Unit Development (the "PUD") is amended as follows. The development authorized by this Ordinance shall be in accordance with those plans and surveys attached the PUD, together with the boundary survey and those illustrative conceptual plans drawn by Development Resources Group, PLLC, attached hereto as Exhibit "B", which plans and surveys are incorporated into this Ordinance (the "Exhibits"). Provided, however, that the duties and powers of review of the Community Appearance Board are not negated except to matters that are specifically set forth within this Ordinance, including without limitation height, building setbacks and number of units.

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1.1. Scope: The PUD will consist of transient accommodation buildings, parking structures, surface parking, amenities, including water amenities, and commercial areas as shown on the Plans. Structures may be 240 feet tall. The PUD will include the existing Atlantica condominium buildings and structures. The architectural design of the PUD shall be consistent and complimentary throughout. The architectural, site work. and engineering components of the development will be designed by architects and engineers registered in the State of South Carolina. Phase I of the PUD is the existing Atlantica buildings (sometimes referred to as Atlantica 1, 2, and 3). Phase Il of the PUD will consist of an ocean front accommodations building with indeer an associated outdoor water park (the "Hotel"), guest arrival and departure areas, together with surface parking and a parking structure located between North Ocean Boulevard and Withers Drive, and a four level parking structure on the three lots west of Withers Drive, being those lots closest to Withers along the north side of 17th Avenue North. Phase III will consist of a new accommodation and parking building and parking, possibly with an indoor water park, and will also be located between North Ocean Boulevard and Withers Drive.

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6.3Building Lines: Building setbacks shall be as shown on Section 16.c.7 of the Plans. There shall be from grade to 24 feet above grade of the Hotel may be reduced to a minimum five (5) feet feet building setback measured from the property line and not from the easement to the City from 24 feet above grade and higher of the Hotel, the building setback lines may be reduced to zero, provided that an easement to the City for sidewalks may be granted within such building setback.

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8.4In addition to the landscape improvements within the PUD, the developer shall also install additional landscaping along the PUD boundary, within the right-of-way of Ocean Boulevard, in accordance with a landscape plan to be submitted to the Community

Appearance Board for review and approval prior to installation and prior to the issuance of the Certificate of Occupancy for the Hotel.

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10. Signage Requirements: For existing buildings that are to remain (the Atlantica Buildings), signage shall conform to the sign regulations that pertain to the TA-80 district as outlined in Section 902 of the Existing Zoning Ordinance for Myrtle Beach. For new construction, signage on buildings at street level or on the second floor level shall conform to the sign regulations that pertain to the TA-80 district as outlined in Section 902 of the Existing Zoning Ordinance for Myrtle Beach and the Plans. No signage shall be allowed For new structures located adjacent to Ocean Boulevard on the West side of Ocean Boulevard, signage on a building or structure in the space above the second floor and below the top twenty-five (25%) percent of the height of the building or structure. For buildings or structures eight (8) or more stories tall, one sign per structure intended to identify the building from a distance shall be allowed in the District in the top twenty five (25%) percent of the building or structure height; (including parking structures) shall not be located above the top floor of the building or structure. For signage located on buildings or structures within the PUD located adjacent to either side of Ocean Boulevard. not more than Four (4) signs per structure intended to identify the building or structure from a distance shall be allowed in the District, provided that the letters in such signs shall be no taller than ten (10') Twelve (12') feet and no wider than five (5') Twenty Five (25') feet, with and the total actual sign area per structure may not to exceed two-hundred forty (240) Six Hundred (600) square feet.

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13. Public Improvements/Benefits. No change in the public benefits required by this Ordinance shall be made without prior approval of City Council. The owner(s) of each Phase shall comply with Section 1248.15 and 1248.16 of the Existing Zoning Ordinance as to improvements being installed in order to receive a building permit for each Phase of development. The owner(s) of the Phase to be developed must submit or must have already submitted to the City Building Department: (i) an executed easement, if necessary, for any Public Improvements that are to be built on the owner's or owners' private land, (ii) a bonded construction contract for the building(s) to be constructed in the phase, and (iii) and payment to City of the Alleyway Swap Fees and Public Benefit Fees due for the Phase. Public improvements will be completed by the City of Myrtle Beach except as otherwise indicated below. The Public Improvements are detailed in Section 16e.1, 16e1.a, 16e.2, 16e.2a, 16e.2b, 16e.3, and 16e.4 of the Plans, and constitute the following:

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Oceanfront Boulevard and Sidewalks around Hotel. One forty foot (40') public oceanfront park south of the Hotel as shown on Sections 16e.1, including the area between the park and the Atlantic Ocean, but not including the area seaward of the eastern-property line-of-the-Hotel and the Atlantic Ocean. One forty foot (40') public alleyway to include a wall separating vehicular and pedestrian areas (located adjacent to the PUD Drive retained by the owner) on the north side of the Hotel as shown on Sections 16e.2 and 16e.2a, including the area between the alleyway and the Atlantic Ocean, but not including the area seaward of the eastern property line of the Hotel. Install 8'&5' sidewalks and landscaping as shown on 16e.2 seaward of the 40' public areas on each side of the Hotel. Maintain 20' drivable access through public areas on each side of the Hotel, with a combination of vehicular rated sidewalk pavement and "Grass Pavers" to allow a drivable green space. Provide landscaping and irrigation as shown and as approved by the City. Along the east side of Ocean Boulevard, expand existing 8' wide PUD sidewalk to 12' wide, with consistent finishes of Rock Salt finish concrete and Oyster Shell Tabby borders. Install additional Palm Trees in Tree grates as shown. Palm trees shall be non-booted; shredded hardwood mulch to be used; and grass should be hybrid

Bermuda sod. Benches are to be made of concrete, with no back, similar to the style used on the boardwalk. To the extent that existing PUD quality improvements previously made by the City are removed or destroyed by construction of the Hotel, Public Benefit Funds are not available or to count against replacing the same. The owner of Phase II will construct the public improvements in this Section 13.1.1. The owner will receive a

\$330,000.00 credit for completion of the improvements set forth in this section 13.1.1 against the Public Funds provide by the owner pursuant to this Ordinance. See Exhibit A.

13.1.2 Boardwalk Extension. The City will construct an extension of the City of Myrtle Beach oceanfront boardwalk. The construction will be much like that recently constructed below 15th Avenue North. The Boardwalk shall begin at the public park roughly at the end of 15th Avenue North and continuing to the northern end of the PUD. The boardwalk will be a eight foot wide wood or synthetic meandering wood surface. Dune walkever and connections to public access points shall be a part of the project, but private connections shall not. The City shall connect the newly constructed boardwalk to the public crossovers at 17th and 18th Avenues North.

13.1.3 13th Avenue Extension and Short left turn lane in Boulevard. The City will construct an extension of 13th Avenue with PUD sidewalk along the south side of the extension between Withers Drive and Ocean Boulevard as shown on Section 16e.3. The improvements pursuant to this Section 13.1.3 shall be Phase II public improvements. See Exhibit A.

13.1.4 Affordable Housing. The City shall use \$300,000.00 of the Phase II an Phase III public funds generated by the Alleyway Swaps to construct affordable housing. See Exhibit A.

 13.1.5 Temporary Improvements East of Withers Drive. In Phase II, the five (5) alleyways will be relocated as shown on Section 16b.5. As a part of the Phase II improvements, the owner of Phase II, at the owners expense, will temporarily improve a new private parking let to be constructed as shown on Section 16e.1. In Phase 11, the City, at the City's expense, will make such temporary upgrades as it desires to the new public area on the south end of PUD between Withers Drive and Ocean Boulevard as shown on Section 16e.1. In Phase III, the City, using the \$250,000.00 in Public Funds shown on Exhibit A, will construct the Proposed Public Park

and Parking on the south end of PUD between Withers Drive and Ocean Boulevard as shewn on Section 16e.1a.

13.1.6 — Sidewalks on West side of Ocean Boulevard. As a part of Phase 111, the owner may construct sidewalk pavement patterns and pavers on the west side of Ocean Boulevard as shown on 16e.1a of the Plans. The owner will receive a \$100,000.00 credit for completion of the improvements set forth in this section 13.1.5 against the Public Funds provide by the owner pursuant to this Ordinance. See Exhibit A.

13.1.7 — Sidewalks on 17th and 13th. As a part of the Phase III public benefit package, the City may extend sidewalks and landscaping along 17th Avenue North and 13th Avenue North to Kings Highway as shown on Section 16e.1a, extending to the PUD boundaries on 17th and 13th Avenues North. See Exhibit A.

13.1.8 Withers Drive Right of Way Improvements. As a part of the Phase III public benefit package, the Owner of Phase III may construct PUD Wide Public Sidewalks and

landscaping along the east side of Withers Drive from 17th Avenue North almost to 13th 1 Avenue North as shown on Section 16e.1a. The owner may receive a 2 \$100,000.00 credit for completion of the improvements set forth in this section 13.1.7 3 against the Public Funds provide by the owner pursuant to this Ordinance. See Exhibit 4 A. As a part of the Phase III public benefit package, the City may construct PUD Wide 5 Public Sidewalks and landscaping along the west side of Withers Drive from the southern 6 7 PUD boundary to 18th Avenue North as shown on Section 16e.1a. See Exhibit A. 8 PUD-Wide Public Sidewalks. The Owner of each Phase shall install twelve (12) 9 13.2 foot wide sidewalk areas along Ocean Boulevard as shown on the Plans, with 10 11 landscaping, oyster-shell-finish, street-lighting, and 12 concrete border with broom finish. This sidewalk will begin no more than five (5) feet 13 inside each of the lots on Ocean Boulevard upon the easement granted to the City 14 15 as set_forth_below. The Owner of Phase II will also install a short median_to_discourage left turns out of the PUD Drive on the north side of the Hotel. East of that median, the 16 17 northbound lanes will encompass a left turn lane, a north bound lane, and a bicycle 18 lane. 19 20 13.2.1. Sidewalks varying from five feet (5') to eight feet (8') wide from Withers Drive to US Highway 17. 21 22 23 13.2.2. The sidewalk finish will be an oyster shell finish as per City standard. 24 25 13.2.3. - Handicap curbs at all curb cuts and crosswalks. 26 27 Sidewalk Landscaping. Sidewalks will have trees (live oak trees, palmettos, yaupons and savannah hollies), benches, streetlights and shrubs. The trees will be 28 29 irrigated by city water, but the irrigation system shall be installed by the owner or 30 ewners of each applicable Phase at the time of installation of the trees. On the east 31 and west sides of Ocean Boulevard the developer will install the following: 32 33 13.3.1. Landscaping consisting of trees, i.e. palmettos, live oaks, yaupons, and 34 savannah hollies, shrubs and groundcover with irrigation. 35 Lighting and Benches. PUD-Wide Public Sidewalks will have Hyalophane, LED 36 37 or comparable light fixtures with light poles with a shaft length twenty two (22') feet. The 38 lighting will be placed in 75' to 90' intervals. The lighting fixtures will be paid for and 39 installed by the owner of the Phase in which they are installed, but electrical charges and 40 maintenance will be the responsibility of the City of Myrtle Beach. Lighting fixture design 41 shall be Memphis Laminar Tear Drop Style or similar style approved by the Community 42 Appearance Board. 43 44 Easement. At the time of development of each Phase, the owner(s) thereof 45 shall give the City of Myrtle Beach a five (5') foot easement to the portion of the Phase that lies along the east and west side of Ocean Boulevard for use as a portion of the 46

13.6 Engineering and Design. The owner or owners of each Phase shall engage a landscape architect and civil engineer to engineer and design the Installed Improvements in conformance with the within requirements. The plan must be

sidewalk and a two (2) foot easement for use as a part of the sidewalk along a portion

of 18th Avenue North as part of the Phase III public improvements. The easement areas

are shown in Section 16.E.I of the Plans.

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| 1 | approved by the City Manager and by the owners of each Phase. Once approved, the |
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| 2 | plan shall be the plan for the Installed Improvements for that Phase. |
| 3 | |
| 4 | 13.7 Street Improvements: Improvements to the forty foot park/parking/beach |
| 5 | access areas will be made in accordance with final plans approved by the Community |
| 6 | Appearance Board; one public walkover per side of the Hotel. The improvements to these |
| 7 | areas shall be made prior to Certificate of Occupancy |
| 8 | |
| 9 | for the last Phase along such areas (once Phases on both sides of the street are |
| 10 | completed to avoid destruction/repair of previous work). |
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| 12 | 13.8 Each Phase Infrastructure Independent. The developer of each Phase shall be |
| 13 | solely responsible for all development of its Phase in accordance with the terms and |
| 14 | conditions contained herein. This responsibility shall be for the public and private |
| 15 | development of that Phase, and shall include responsibility for payment of any fees |
| 16 | related to said Phase and payment of other sums for public benefit. The owner of each |
| 17 | separate Phase shall have no liability for development of public or private improvements |
| 18 | required to be constructed as part of any other Phase (including Common Elements of |
| 19 | other Phases), each owner being responsible only for such improvements as are detailed |
| 20 | herein for said Phase. |
| 21 | |
| 22 | 13. Public Improvements/Benefits. The public benefits required by this ordinance shall be |
| 23 | approved by City Council, which improvements in total shall equal not more than 1.5% of |
| 24 | the project costs. A general list of public improvements is included in attached Exhibit A. |
| 25 | |
| 26 | IT IS FURTHER ORDAINED that current Exhibits A (Scope of Public Improvements), |
| 27 | 16.b.1 (Boundary Survey), 16.c.1 (Phase II Site Plan) are deleted and replaced with new |
| 28 | attached Exhibit A Scope of Public Improvements) and new attached Exhibit B (B.1 |
| 29 | Boundary Survey, B2 Conceptual Site Plan, and B.3 Setback Encroachment Illustration). |
| 30 | |
| 31 | This ordinance will take effect upon second reading. |
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| 34 | BRENDA BETHUNE, MAYOR |
| 35 | ATTEST: |
| 36 | • |
| 37 | |
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| 39 | JENNIFER ADKINS, CITY CLERK |
| 40 | The second of th |
| 41 | 1 st Reading: |
| 42 | 2 nd Reading: |
| 74 | Z Noaumy. |

EXHIBIT A

Phase II (Hotel) Sources and Uses of PUD Fees Sources

ley Swap Fee 2 Oceanfront \$40 million x 1% x 2 = \$800,000 Reantion Fee for 1/3rd portion of northern oceanfront alle etained by the Owner of Phase II =

\$900 JO

Alley Swap Fee 5 Between Ocean Blvd. and Withers

 $5 \times $40,000.00 =$

200.000

PUD public be. fit contribution

\$42 million x 1.59

\$630,000

Total Sources:

\$1,730,000

Uses1

1. Ocean Boulevard and areas north and south of Ho 2. Boardwalk Extension 3. 18th Avenue Extension 4. Affordable Housing

\$330,000 \$1,000,000

\$100,000 \$300,000

Total Uses:

\$1,730,000

Phase III (Condominium on Second Row) Sources and Uses of PUD Fees Sources

5 Ocean Blvd. Alleys Swap Fee = PUD Fees (140 Units) =

\$25 million x 1% x 5² \$1,050,000 5 million x 1.5% \$375,000

Total: \$1,525,000

Uses³

Total

\$1,525,000

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¹ The City will complete its portion of the PUD Public Benefit construction within two years of receipt of the funds there re.

² Less \$00,000.00 already paid

³ To e decided by amendment to this Ordinance as the time for construction of Phase III gets close.

17th Ave N PUD EXHIBIT "A" (NEW)

Scope of Public Improvements:

 Extension of oceanfront Boardwalk to boundary of the PUD with City standards, including Community Appearance Board.

2. Expand 10' sidewalk and 4' landscape section in accordance with City standards, including Community Appearance Board.

3. Improve pedestrian and vehicular cross walk for safe crossing from parking and guest arrival to the Hotel, in accordance with City standards, including Community Appearance Board.

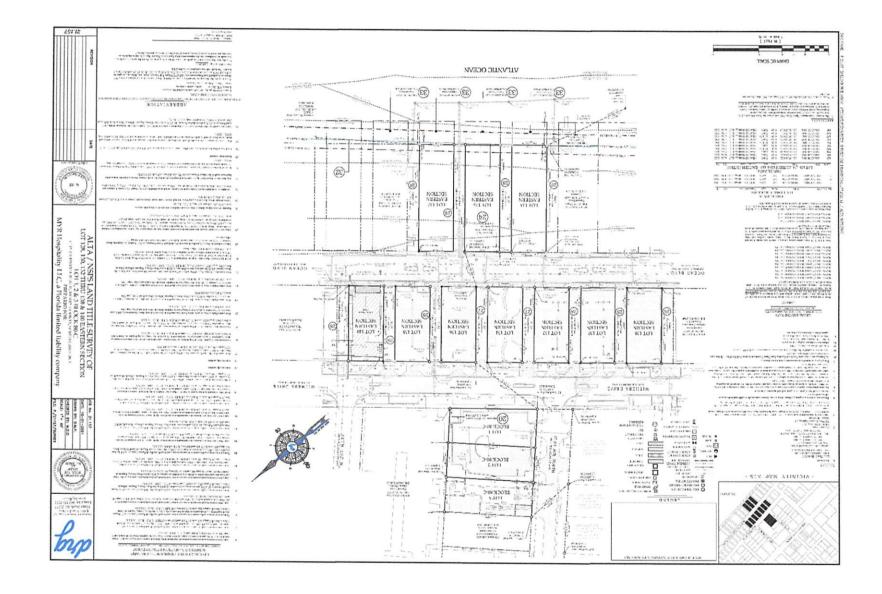
4. Improve beach access, including dunes cross-over, directional signage and pedestrian pathways in accordance with City standards, including Community Appearance Board.

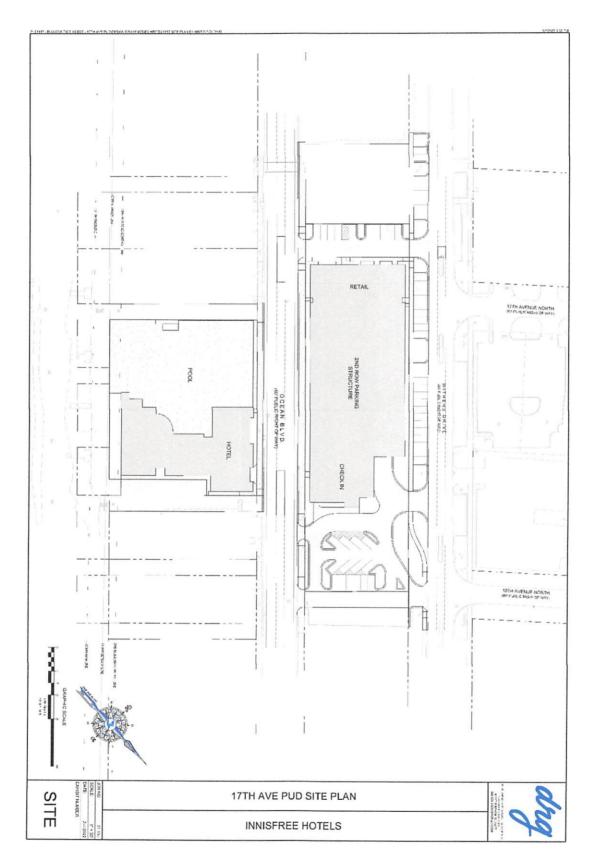
5. Install lighting and benches within the PUD in accordance with City standards, including Community Appearance Board.

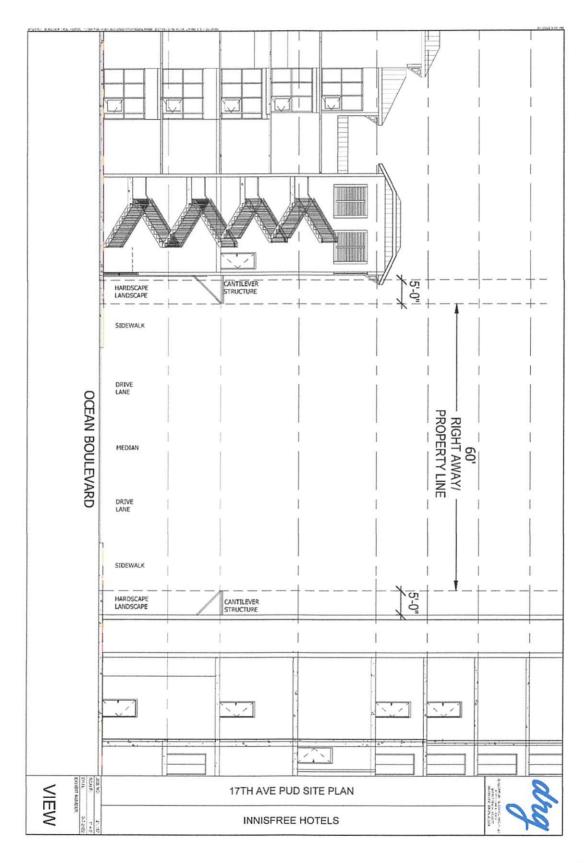
6. Ocean Boulevard Crossing. Location of the guest check-in facilities and guest parking on the West side of Ocean Boulevard is desirable in that further congestion of Ocean Boulevard can be avoided, and vehicles will be exiting Ocean Boulevard into multiple queing lines for check-in and parking. Notwithstanding the desirable effects of locating check-in facilities and guest parking on the West side of Ocean Boulevard, the City (by and through its various departments, including by not limited to public works) and the developer of the Hotel shall, prior to the issuance of a certificate of occupancy for the Hotel, agree upon improvements within the right-of-way of Ocean Boulevard to be installed by the developer of the Hotel, in order to safely and efficiently move guests of the Hotel from the West side of Ocean Boulevard to the Hotel, the costs of such improvements to be borne by the developer of the Hotel.

 7. The developer of each Phase within the PUD shall be solely responsible for all development of its Phase within the PUD in accordance with the terms and conditions contained herein. The owner of a separate Phase shall have no liability for development of public or private improvements required to be constructed as part of any other Phase (including common elements of other Phases).

| 1 | 17th Ave N PUD EXHIBIT "B" |
|----|--------------------------------------------------------------------------|
| 2 | |
| 3 | PUD Exhibits |
| 4 | |
| 5 | Boundary Survey, Conceptual Site Plan, Setback Encroachment Illustration |
| 6 | |
| 7 | (See Attached) |
| 8 | |
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PUD Details:

The PUD is made up of 5.39 acres on the 1st, 2nd, and 3rd rows roughly between 17th and 18th Avenues N. Permitted uses are those typically allowed in the MU-H Zone. The complete PUD document is available upon request.

Signage:

| | Current | Proposed |
|-------------------------------------------------------------|-----------------|-----------------|
| Number of allowable signs intended to be seen from offsite* | 1 per structure | 4 per structure |
| Overall allowable signage* | 240 sqft | 600 sqft |
| Maximum sign size* | No maximum | 300 sqft |
| Maximum letter height* | 10' | 12' |
| Maximum letter width* | 5' | 25' |

^{*}May be reduced by the Community Appearance Board

The PUD includes the swapping of 12 alleys, approved by separate ordinance in 2014:



STAFF COMMENTS:

Planning & Zoning: Sidewalk reduction could impact pedestrian congestion on Ocean Boulevard. Sidewalk details in Exhibit A Sec. 2 are vague as to expanded sidewalk locations.

In reviewing any petition for a zoning amendment, the Planning Commission shall identify and evaluate all factors relevant to the petition, and shall report its findings in full, along with its recommendations for disposition of the petition, to the City Council. Factors shall include, but shall not be limited to, the following:

- 403.A. Whether or not the requested zoning change is consistent with the Comprehensive Plan or is justified by an error in the original ordinance.
- 403.B. The precedents and the possible effects of such precedents, which might result from approval or denial of the petition.
- 403.C. The capability of the City or other government agencies to provide any services, facilities, or programs that might be required if the petition were approved.
- 403.D. Effect of approval of the petition on the condition or value of property in the City.
- 403.E. Effect of approval of the petition on adopted development plans and policies of the City.